

**NEW YORK STATE COLLEGE OF HUMAN ECOLOGY  
A STATUTORY COLLEGE OF THE STATE UNIVERSITY  
CORNELL UNIVERSITY, ITHACA, NEW YORK 14853**

**POLICY ANALYSIS and MANAGEMENT**

Spring 2001  
Class Time: MW 2:55 - 4:10 p.m.  
Classroom: N219 MVR Hall  
Office Hours: MWF 1:30 - 2:50 p.m. and by appointment

Professor Burkhauser  
Office: N134 MVR Hall  
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**PAM 346 - ECONOMICS OF SOCIAL SECURITY  
(cross-listed with ECON 447)**

**Text:** The text consists of a packet of articles and book chapters that illustrate the art of policy analysis. All articles are currently on reserve at Mann Library.

This course provides an economic perspective for students interested in aging issues. You will develop an economic tool-kit for evaluating social security policies. You will read articles on selected social security issues that illustrate the use of economic analysis to predict the behavioral affects and income distribution consequences of government policy.

**COURSE REQUIREMENTS**

1. Assigned readings below.
2. Development of a position brief in response to Section 503 of the American with Disabilities Act. (Maximum length 1000 words). In class presentation.
3. Out of class assignments.
4. Attendance and active participation in class.
5. A midterm and a comprehensive final exam.

**Grading Policy**

The approximate weights in your final grade are:

30 percent	Midterm exam
20 percent	ADA position brief
10 percent	Out of class assignments
40 percent	Final exam

## COURSE PREPARATION

The course prerequisite is Intermediate Microeconomics (PAM 200) or its equivalents. It is designed for students with a grasp of applied micro theory and a desire to use it to evaluate public policies targeting older people. Because statistical evidence is brought to bear in some of the articles on the reading list, Introduction to Multivariate Analysis (PAM 305) or its equivalent will provide useful background for this course. However, it is not required. I will provide in class, a heuristic guide for interpreting key statistical concepts and results.

The course primarily deals with Old-Age, Survivors and Disability Insurance (Social Security) because that is the single most important social program in the United States budget and it most dramatically affects older people. But other programs Supplemental Security Income, Food Stamps, etc. will be discussed as will policies that attempt to end discrimination against the old or those with disabilities.

## IMPORTANT DATES

Midterm exam: March 15

Class Discussion of Section 503: April 28 through May 5

Comprehensive Final Exam: May 17, 9:00 - 11:30 a.m.

## SCHEDULED CLASSES

**Jan. 24th**                      **Introduction**

**Jan. 26th — 28th**        **Responsibility of Researchers in a Political World**

Kirchner, Corinne. 1996. Looking Under the Street Lamp: Inappropriate Uses of Measures Just Because They are There. *Journal of Disability Policy Studies*. 7, (1): 77-90.

Burkhauser, Richard V., Mary C. Daly, and Andrew Houtenville. 2000. How Working People with Disabilities Fared Over the 1990s Business Cycle. Paper Presented at the NASI Conference, January 26 — 27, 2000, Washington, DC.

**January 31 —**

**Measures of Economic Well-Being: The Ground Rules for Setting Policy Goals**

Danziger, Sheldon H., Robert H. Havemen, and Robert D. Plotnick. 1986. Antipoverty Policy: Effects on the Poor and Nonpoor. In Sheldon H. Danziger and Daniel H. Weinberg (eds.), *Fighting Poverty: What Works and What Doesn't*. Cambridge, MA.: Harvard University Press, 50-77.

Burkhauser, Richard V., Timothy M. Smeeding, and Joachim Merz. 1996. Relative Inequality and Poverty in Germany and the United States Using Alternative Equivalency Scales. *The Review of Income and Wealth* ,

42(4) (December): 381-400.

**Feb. 14th — 18th      Measuring Winners and Losers: Economic Well-Being and Income Inequality**

Mary C. Daly. 1997. Assessing the Benefits of Economic Growth. *FRBSF Economic Letter*. Number 97-30, (October).

Burkhauser, Richard V., Amy D. Crews, Mary C. Daly, and Stephen P. Jenkins. 1999. Testing the Significance of Income Distribution Changes Over the 1980s Business Cycle: A Cross-National Comparison. *Journal of Applied Econometrics*. (May-June): 253-272.

Burkhauser, Richard V., Amy Crews-Cutts, and Dean Lillard. 1999. How Older People in the United States and Germany Fared in the Growth Years of the 1980s: A Cross-Sectional versus a Longitudinal View. *Journal of Gerontology: Social Science*, 54B, (5) (September): S279-S290.

**Feb. 21st — 25<sup>th</sup>      Measures of Economic Well-Being: Single Versus Multi-Period Analysis**

Bane, Mary Jo and David T. Ellwood. 1986 Slipping Into and Out of Poverty: The Dynamics of Spells, *Journal of Human Resources* (Winter): 1-24.

Holden, Karen C., Richard V. Burkhauser, and Daniel A. Myers. 1986 Income Transitions at Older Stages of Life: The Dynamics of Poverty, *The Gerontologist* 26(3) (June): 292-297.

Burkhauser, Richard V., Karen C. Holden, and Daniel A. Myers. 1986 Marital Disruption and Poverty: The Role of Survey Procedures in Artificially Creating Poverty, *Demography* 23(4) (November): 621-631.

Burkhauser, Richard V., Kenneth A. Couch, and John W. Phillips. 1996 Who Takes Early Social Security Benefits: The Economics and Health Characteristics of Early Beneficiaries, *The Gerontologist*, 36(6) (December): 789-799.

**Feb. 28th —  
March 3rd**

**Program Concepts: In-Kind versus In-Cash Transfers and Welfare versus Insurance Programs**

Smeeding, Timothy M. 1977. The Antipoverty Effectiveness of In-Kind Transfers, *Journal of Human Resources*, XII(3): 361-378.

Warlick, Jennifer L. and Richard V. Burkhauser. 1986. Who Gets What from Social Security? Analyzing the Redistributive Effects of Government Transfer Programs, *Journal of Economic Education*: 187-194.

Burkhauser, Richard V. and Timothy M. Smeeding. 1981. The Net Impact of the Social Security System on the Poor, *Public Policy*, 29(2): 159-178.

Steuerle, C. Eugene and Jon M. Bakija. 1994. *Retooling Social Security for the 21st Century*. Washington, DC: The Urban Institute Press, Chapter 5.

**March 6th — 10th Program Concepts: Horizontal versus Vertical Equity**

Burkhauser, Richard V. and Karen C. Holden. 1982. Introduction. In Richard V. Burkhauser and Karen C. Holden (eds.), *A Challenge to Social Security: The Changing Roles of Women and Men in American Society*. New York: Academic Press, pp. 1-29.

Burkhauser, Richard V. 1984. Alternative Social Security Responses to the Changing Roles of Women and Men. In Colin Campbell (ed.), *Controlling the Cost of Social Security*. Lexington, MA: Lexington Books, pp. 141-162.

Myers, Robert J. 1982. Incremental Change in Social Security Needed to Result in Equal and Fair Treatment of Men and Women. In Richard V. Burkhauser and Karen C. Holden (eds.), *A Challenge to Social Security: The Changing Roles of Women and Men in American Society*. New York: Academic Press, pp. 235-246.

Burkhauser, Richard V. and Timothy M. Smeeding. 1994. Social Security Reform: A Budget Neutral Approach to Reducing Older Women's Disproportionate Risk of Poverty, Center for Policy Research Policy Brief No. 2, The Maxwell School. Syracuse, NY: Syracuse University.

**March 13th — 17th Review/Midterm Exam**

**March 20th — 25th Spring Break**

**March 27th — 31st Managing Social Security**

Burkhauser, Richard V. 1981. Book Review of, Policymaking for Social Security. by Martha Derthick, *Journal of Human Resources*, 16 (Winter): 157-160.

Burkhauser, Richard V. Touching the Third Rail: Alternative Solutions for Bringing the Social Security Retirement System into Long Term Balance. In James C. Hickman (ed.), *The 1996 Bowles Symposium*, Society of Actuaries Monograph M-RS99-1, (1999), pp. 23-29.

Derthick, Martha. 1979. *Policymaking for Social Security*. Washington, DC: The Brookings Institution.

**April 3rd — 7th The Labor Force Participation of Older Workers**

Quinn, Joseph F. and Richard V. Burkhauser. 1994. Retirement and Labor Force Behavior of the Elderly. In Linda Martin and Samuel Preston (eds), *Demography of Aging*. Washington, DC: National Academy of Science, pp. 50-101.

Bass, Scott A., Joseph F. Quinn, and Richard V. Burkhauser. 1995. Towards Pro-Work Policies and Programs for Older Americans. In Scott A. Bass (ed.), *Aging and Active: Dimensions of Productive Engagement Among Older Americans*. New Haven: Yale University Press, pp. 263-294.

Burkhauser, Richard V. and Joseph F. Quinn. 1997. Pro-Work Policy Proposals for Older Americans in the 21<sup>st</sup> Century. *Center for Policy Research Policy Brief*. No 9. The Maxwell School, Syracuse University, Syracuse, New York.

**April 10th — 14th What is Discrimination and How is it Measured?**

Garfinkel, Irwin and Robert H. Haveman. 1977. *Earnings Capacity, Poverty, and Inequality*. New York: Academic Press, pp. 70-90.

Baldwin, Marjorie and William G. Johnson. 1994. Labor Market Discrimination Against Men with Disabilities, *Journal of Human Resources*, 29(1) (Winter): 7-19.

**April 17th — 21st    The Americans with Disabilities Act of 1990**

Burkhauser, Richard V. and Mary C. Daly. 1996. Employment and Economic Well-Being Following the Onset of a Disability: The Role for Public Policy. In Jerry Mashaw, Virginia Reno, Richard V. Burkhauser, and Monroe Berkowitz (eds.), *Disability, Work, and Cash Benefits*. Kalamazoo, MI: W.E. Upjohn Institute for Employment Research, pp. 59-102

Burkhauser, Richard V. 1998. Summing Up: Reflections on the Past and Future of Disability Policy. In Kalman Rupp and David Stapleton (eds.), *Growth in Disability Benefits*. Kalamazoo, MI: W.E. Upjohn Institute for Employment Research, pp. 391-412.

Burkhauser, Richard V. 1997. Post-ADA: Are People with Disabilities Expected to Work? In William G. Johnson (ed.), *The Americans with Disabilities Act: Social Contrast or Special Privilege. The Annals of the American Academy of Political and Social Science*, 549 (January): 71-83.

Burkhauser, Richard V., Andrew J. Glenn, and David C. Wittenburg. 1997. Building a Work-Based Disability Policy: The Disabled Worker Tax Credit. In Virginia Reno, Jerry Mashaw, and William Gradison (eds.), *Disability: Challenges for Social Insurance, Health Care Financing and Labor Market Policy*. Washington, DC: National Academy of Social Insurance, pp. 47-65.

Burkhauser, Richard V. Policies to Make Work Pay for People with Disabilities. In Kalman Rupp and David Stapleton (eds.), *Growth in Disability Benefits*. Kalamazoo, MI: W.E. Upjohn Institute for Employment Research (1998), pp. 365-372.

**April 24th —  
May 5th**

**Making Disability Policy: Section 305 of the ADA**

U.S. Congress, Office of Technology Assessment. 1993. *Access to Over-the-Road Buses for Persons with Disabilities*, OTA-SET-547. Washington, DC: U.S. Government Printing Office, May.

**Comprehensive Final Exam  
(9:00 a.m. - 11:30 a.m.)**